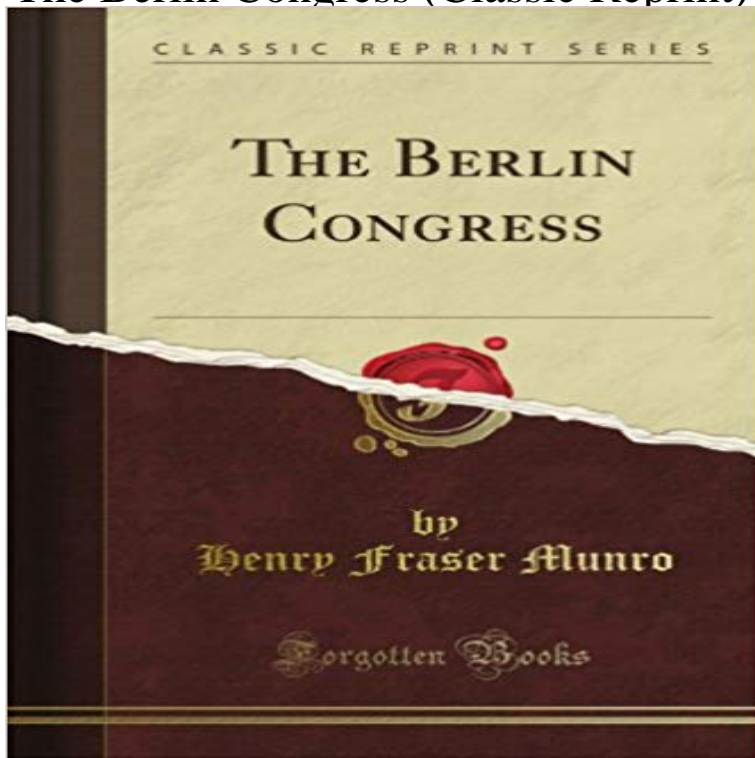


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By comparison with the Congresses of Westphalia, comparison TT x1 ,1 TT- ,1 T. .. with previous Utrecht and Vienna, the Berlin Congress of 1878 was grosses. single in purpose and limited in scope. The earlier assemblies in each case marked the close of long, desolating wars, during which Europe had been ranged into two camps. Most European states, great and small, had representation and a complexity of questions, territorial, economic, and political, found more or less permanent solution. The Congress of Berlin was quite otherwise. I ts purits ostensible view was confined to theE astern Question, so called, as it had been recently revived by theB alkan troubles and the Russo-T urkish War. I ts announced purpose was the revision of the treaty of San Stefano of March 3, 1878, in the interest of the public law of Europe, especially as set forth in the treaty of Paris of 1856. I ts real se purpose was to impose upon victorious Russia, on the demand of Great Britain and A ustria, the mandate of the Powers that she retrench her conquests and spare theO ttoman Empire the coup de grace. Germany, in the person of Bismarck, was the broker and received her commission in the definitive adoption by Austria of a policy of expansion irt theB alkans and the consequent abandonment by her of any lingering desire to challenge the decisions of Sadowa andS edan. The Dual Alliance of 1879 was the visible sign that Germany had her reward. PRELIMINARY AGREEMENTS. Not only was the field of discussion limited but the,J ,y (Q j;5 { discussion itself was in large part perfunctory. The 1T he stipulations of this treaty are in several points of a nature to modify the state of things as fixed by former European conventions, and it is for the purpose of submitting the work of San Stefano to the free discussion of the Cabinets signatories of the treatie, of 18.56 and 1871 that we have assemb(Typographical errors above are due

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